

## Message Text

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12

ORIGIN NEA-10

INFO OCT-01 ISO-00 TRSE-00 AGR-05 DODE-00 CU-02 OES-03

SS-15 HEW-02 AEC-05 AID-05 CIAE-00 COME-00 EB-07

FRB-01 INR-05 NSAE-00 RSC-01 XMB-02 OPIC-03 SP-02

CIEP-01 LAB-01 SIL-01 OMB-01 PM-03 L-02 SSO-00 NSCE-00

NSC-05 INRE-00 AS-01 INT-05 DOTE-00 STR-01 CEA-01

OIC-02 FEA-01 NSF-01 NASA-01 SWF-01 TVA-01 FPC-01

H-01 SAM-01 USIA-06 /107 R

DRAFTED BY NEA/BLC:M. DRAPER:MP

APPROVED BY NEA - SIDNEY SOBER

NEA/IRN:MBORTON HEW:DHOHMAN

TREAS:JGORLIN EB:JBILLER

AGRI:HSTEELE AEC:AFRIEDMAN

DOD:RKUBAL COMM:CHOSTLER

AGRI:CDOKES P/M:TSTERN

CU:MR.NEWBURY D:RDVEMLING

SCI:ARICHMOND LABOR:JTAYLOR

S/S:JPMOFFAT

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FM SECSTATE WASHDC

TO AMEMBASSY TEHRAN IMMEDIATE

C O N F I D E N T I A L STATE 262847

E.O. 11652: GDS

TAGS: PFOR, EGEN, IR, US

SUBJECT: US-IRAN JOINT COMMISSION: ORGANIZATIONAL APPROACH

1. THE FOLLOWING REPRESENTS A CONSENSUS INTER-AGENCY  
UNDERSTANDING FOR JOINT COMMISSION ACTIVITIES. YOU CAN  
DRAW ON THIS FOR YOUR DISCUSSIONS WITH ANSARY AND GIVE HIM  
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AT YOUR DISCRETION A PAPER OUTLINING THE KEY FEATURES AND  
PROPOSALS. PLEASE EMPHASIZE THAT WE ARE NOT WEDDED TO EACH  
FEATURE AND WILL WANT TO WEAVE IN ADDITIONAL IRANIAN IDEAS  
AS THEY EMERGE. ILLUSTRATIVE AGENDAS IN PARTICULAR WILL

NEED FURTHER REFINEMENT SO THAT COMMITTEE SESSIONS WILL BE BETTER FOCUSED.

2. TO THE DEGREE POSSIBLE, WE HAVE TRIED TO SATISFY ANSARY'S NEEDS FOR ORGANIZATIONAL SYMMETRY AND HIGH LEVEL REPRESENTATION. THE COMMISSION ITSELF WILL BE OF CABINET AND SUB-CABINET LEVEL ALTHOUGH FYI WE CANNOT EXPECT THAT ALL SUCH COMMISSION MEMBERS WILL BE ABLE TO ATTEND COMMISSION MEETINGS IN TEHRAN AND THEREFORE WILL HAVE TO DELEGATE THIS TO OTHERS ON OCCASION END FYI. THE COMMITTEE LEVEL SHOULD BE THE PRINCIPAL ARENA FOR DECISIONS, EXCHANGES, AND

CONSULTATIONS. YOU SHOULD RESIST INSTITUTIONALIZING ANY LAYER BELOW THIS COMMITTEE LAYER. SUB-GROUPS MAY BE FORMED FROM TIME TO TIME BY INDIVIDUAL COMMITTEES, BUT THEY SHOULD INVOLVE WORKING LEVEL AND EMBASSY OFFICIALS ONLY AND SHOULD BE DISSOLVED AS SOON AS THEIR TASKS ARE COMPLETED. FOR THAT MATTER, THE COMMITTEES THEMSELVES SHOULD EXIST ONLY AS LONG AS A NEED EXISTS. OVER TIME WE MAY WANT TO DISSOLVE SOME AND FORM NEW ONES. ANY US DELEGATION TO A COMMITTEE MEETING WOULD INCLUDE SENIOR PARTICIPATION FROM ALL USG AGENCIES CONCERNED, AND WOULD REFLECT DECISION-MAKING AUTHORITY AS WELL AS EXPERTISE AND BROAD KNOWLEDGE.

3. FYI RECENT BUDGET DECISIONS AND ANTICIPATED CUTS IN TRAVEL FUNDS MAKE IT NECESSARY TO PROPOSE SOME INITIAL MEETINGS IN WASHINGTON RATHER THAN TEHRAN. THIS MAY ALSO MEAN THAT DELEGATIONS SENT TO TEHRAN WILL NOT ALWAYS INCLUDE REPS FROM ALL PARTICIPATING AGENCIES OUTLINED BELOW. END FYI.

4. WE INTEND FOLLOW PRACTICE OF DELEGATING AS MUCH AUTHORITY AND AUTONOMY AS POSSIBLE TO THE VARIOUS LEAD AGENCIES AND OFFICES, WITH DAY-TO-DAY COORDINATION BEING EFFECTED THROUGH THE STATE DEPARTMENT (NEA). BASIC POLICY GUIDELINES WILL BE DISSEMINATED UNDER THE AEGIS OF CONFIDENTIAL

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THE NSC UNDER SECRETARIES COMMITTEE CHAIRED BY DEPUTY SECRETARY OF STATE.

5. EMBASSY SHOULD PLAY MAJOR ROLE IN COMMISSION ACTIVITIES, ENSURING CONTINUITY OF CONSULTATIONS, FOLLOWING UP KEY DECISIONS OR RECOMMENDATIONS, PROVIDING POLITICAL AND TECHNICAL GUIDANCE, AND ACTING AS THE PRINCIPAL CHANNEL OF COMMUNICATION WITH THE IRANIAN AUTHORITIES BETWEEN COMMISSION AND COMMITTEE MEETINGS. APPROPRIATE EMBASSY OFFICERS, INCLUDING REPRESENTATIVES OF OTHER AGENCIES, SHOULD ATTEND ALL COMMITTEE MEETINGS HELD IN TEHRAN.

6. COMMISSION. NEW UNDERSECRETARY FOR ECONOMIC AFFAIRS

ROBINSON WILL BE US DEPUTY CHAIRMAN. MEMBERS PROBABLY WILL INCLUDE UNDERSECRETARIES OF COMMERCE, AGRICULTURE, HEW, THE ERDA ADMINISTRATOR, DEPUTY UNDER SECRETARY OF LABOR FOR INTERNATIONAL AFFAIRS, ASSISTANT SECRETARIES FROM TREASURY, DOD/ISA, AND STATE (OES, CU, NEA). WE ACCEPT FOR PLANNING PURPOSES AN APRIL MEETING IN WASHINGTON.

7. FIVE, POSSIBLY SEVEN COMMITTEES:

(A) INDUSTRIAL DEVELOPMENT AND TRADE. ILLUSTRATING THE HIGH IMPORTANCE WE ATTACH TO THIS AREA OF COOPERATION IS FACT THAT COMMERCE UNDER SECRETARY JOHN K. TABOR WILL CHAIR U.S. SIDE. MEMBERSHIP FROM COMMERCE, TREASURY, LABOR, STATE, DOD, INTERIOR, TRANSPORTATION, OPIC, EX-IM. WE PROPOSE FIRST MEETING IN WASHINGTON, JANUARY 29-30. ILLUSTRATIVE AGENDA ITEMS INCLUDE: (1) PROMOTION OF CLOSER TIES BETWEEN IRAN AND U.S. PRIVATE SECTOR, BUILDING ON AND POSSIBLY DEVELOPING NEW ACTION GROUPS FROM EXISTING IRANIAN-AMERICAN ORGANIZATION HERE AND AMERICAN CHAMBER OF COMMERCE LOCATED IN IRAN. ALSO INVESTIGATE ON THE JOB TRAINING FOR IRANIANS BY U.S. COMPANIES PARTICIPATING IN STRENGTHENED PROGRAM. (2) REDUCTION OF BARRIERS TO TRADE AND INVESTMENT. MUTUAL EXAMINATION OF INHIBITING FACTORS COULD UNCOVER AREAS SUCH AS CUSTOMS PROCEDURES IN WHICH REIMBURSABLE TECHNICAL ASSISTANCE WOULD BE USEFUL. WE WOULD WANT TO DISCUSS ISSUES LIKELY TO ARISE IN MTN, IN PARTICULAR ACCESS TO SUPPLIES. (3) DEVELOPMENT  
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GRASS ROOTS FINANCIAL INSTITUTIONS, SAVINGS AND LOAN, LOCAL INSURANCE COMPANIES, MUTUAL SAVINGS BANKS.  
(4) COOPERATION IN INVESTMENT IN THIRD COUNTRIES.  
(5) OPPORTUNITIES FOR PARTICIPATION OR INVESTMENT BY U.S. AND IRANIAN COMPANIES IN PROJECTS AND JOINT VENTURES.  
(6) MEANS OF ASSISTING IRANIANS TO SECURE NEEDED MATERIALS AND SUPPLIES, AND OVERCOME BOTTLENECKS.

(B) NUCLEAR ENERGY. CHAIRED BY SENIOR ERDA OFFICIAL YET TO BE DETERMINED. OTHER REPS FROM STATE AND ERDA-AEC. WE MAY PROPOSE INITIAL MEETING IN WASHINGTON MID-DECEMBER, WHICH WOULD BE CHAIRED ON THIS OCCASION BY AEC CHAIRMAN RAY. PROPOSED AGENDA: (1) DISCUSS AGREEMENT ON NUCLEAR COOPERATION AS PART OF PROGRAM TO PROVIDE IRAN WITH ENOUGH ENRICHED URANIUM TO FUEL NUCLEAR POWER PLANTS HAVING A TOTAL CAPACITY OF 7,200 MEGAWATTS. (2) REVIEW STATUS OF AGREEMENTS WITH U.S. SUPPLIERS ON THE CONSTRUCTIONS OF NUCLEAR POWER PLANTS IN IRAN. (3) DEVELOP PROGRAM FOR ACCEPTANCE OF SCIENTISTS AND ENGINEERS AT AEC FACILITIES FOR TRAINING IN IRAN'S AREAS OF NUCLEAR SCIENCE. (4) DISCUSSION OF IRANIAN FINANCIAL PARTICIPATION IN A NEW URANIUM ENRICHMENT FACILITY TO BE

BUILT IN THE UNITED STATES. (5) COOPERATION IN PREPARATION OF A SURVEY OF IRANIAN INDUSTRIAL RESOURCES WHICH WOULD CONTRIBUTE TO THE NUCLEAR POWER PLANT CONSTRUCTION PROGRAM. (6) PLANS FOR

A SISTER LABORATORY ARRANGEMENT BETWEEN THE ATOMIC ENERGY ORGANIZATION OF IRAN AND THE U.S. ENERGY RESEARCH AND DEVELOPMENT AGENCY (ERDA).

(C) SCIENCE AND TECHNOLOGY: CHAIRED BY OES ASSISTANT SECRETARY DIXY LEE RAY; WILL PROBABLY INCLUDE REPS FROM NSF, USGS, NASA, INTERIOR, NBS, USDA, USDOC, DEPENDING ON RESULTS OF PRIOR EXCHANGES OF VIEWS AS TO PRIORITIES, INITIAL AREAS FOR COOPERATIVE ACTIVITIES. PREFER EARLY FEBRUARY MEETING IN TEHRAN, POSSIBLY LATE JANUARY. MAIN AGENDA TOPICS: (L) REACHING AGREEMENT ON THE RESPONSIBILITIES AND FUTURE MODE OF OPERATION OF THE SCIENCE AND TECHNOLOGY COMMITTEE. (2) IDENTIFYING PRIORITY AREAS FOR COOPERATIVE PROJECTS AND FORMULATING CONFIDENTIAL

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TING AN INITIAL WORK PROGRAM. (3) FUNDING ARRANGEMENTS FOR PROJECTS TO BE CARRIED OUT UNDER THE PROGRAM.

(4) ILLUSTRATIVE WORK PROGRAMS MIGHT INCLUDE: PROGRAM OF COOPERATION IN GEOLOGICAL SURVEYS TO INCLUDE THE FIELDS OF ECONOMIC GEOLOGY, ENGINEERING GEOLOGY, PALEONTOLOGY, PETROLOGY, AND PETROGRAPHY; RESEARCH IN ARID-LAND ECOLOGY; AGREEMENT FOR COOPERATION BETWEEN THE INDUSTRIAL STANDARDIZATION AGENCIES OF THE U.S. AND IRAN; AGREEMENT FOR COOPERATION IN THE APPLICATION OF REMOTE SENSING TO THE SURVEY AND DEVELOPMENT OF NATURAL RESOURCES AND REGIONAL AND URBAN PLANNING.

(D) AGRICULTURE: CHAIRED BY QUENTIN M. WEST, ADMINISTRATOR, ECONOMIC RESEARCH SERVICE, USDA. MEMBERSHIP WOULD PROBABLY INCLUDE STATE, TREASURY, INTERIOR, NASA, TVA AND NSF. PROPOSED AGENDA WOULD BE MUTUAL EXAMINATION OF IRAN'S PROJECTED NEEDS, MAJOR EFFORTS UNDERWAY TO MEET THEM; INCLUDING LONGTERM FOOD SUPPLY ARRANGEMENTS, RESOURCE AVAILABILITY AND POTENTIALS, ADEQUACY OF DISTRIBUTION SYSTEM, INSTITUTIONAL CONSTRAINTS AND TRAINING NEEDS FOR AN EXPANDING AGRICULTURAL PROGRAM. SPECIFIC DISCUSSION ITEMS: (1) ESTABLISHMENT OF A REGIONAL AGRICULTURAL RESEARCH AND EXTENSION FOUNDATION. (2) A PROGRAM COMBINING U.S. TECHNOLOGY AND EQUIPMENT WITH IRANIAN GAS AND LABOR TO DEVELOP THE FERTILIZER INDUSTRY. (3) A COOPERATIVE ARRANGEMENT TO PROVIDE IRAN WITH DATA AND ANALYSIS FROM EARTH SATELLITES WHICH WOULD ENHANCE IRAN'S KNOWLEDGE OF INTERNAL CROP AND CLIMATIC CONDITIONS. (4) AN AGRICULTURAL CONSERVATION PROGRAM WHICH WOULD INCLUDE ANIMAL DISEASE ERADICATION AND CONTROL, PEST CONTROL, FOOD STORAGE AND DISTRIBUTION FACILITIES. PROPOSE MTG IN TEHRAN IN FIRST

HALF OF JANUARY.

(E) EDUCATION, MANPOWER AND SOCIAL SERVICES. U.S. SIDE TO BE CHAIRED BY WILLIAM H. TAFT IV, EXECUTIVE ASSISTANT TO THE SECRETARY, H.E.W., WHO HAS BROAD OVER-ALL VIEW OF HEW'S RESPONSIBILITIES FOR EDUCATION, HEALTH, AND SOCIAL PROGRAMS. MEMBERSHIP WOULD PROBABLY INCLUDE LABOR, STATE, (CU, NEA), TREASURY, USIA. FYI: TAFT KNOWN TO DARYUSH NOWRASTEH OF MINISTRY OF SOCIAL WELFARE. END FYI. PROPOSE FIRST MEETING IN LATE FEBRUARY; (PREFERABLY WASHINGTON IN CONFIDENTIAL

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VIEW OF TRAVEL PROBLEM, BUT WE READY TO CONSIDER TEHRAN).

PROPOSED AGENDA: DEVELOPMENT OF A BROAD COOPERATIVE PROGRAM OF EXCHANGE AND TECHNICAL COOPERATION IN THE FIELDS OF EDUCATION ESPECIALLY PLANS FOR DEVELOPMENT OF IRAN'S HIGHER EDUCATION SYSTEM AND PARTICIPATION OF U.S. INSTITUTIONS THEREIN; SOCIAL INSURANCE, SOCIAL WELFARE AND SERVICES FOR TARGET GROUPS, ESPECIALLY THE AGED; VOCATIONAL TRAINING, MANPOWER PLANNING, DEVELOPMENT AND UTILIZATION; AND HEALTH SERVICES.

(F) FYI WE ARE GIVING THOUGHT TO PROPOSING COMMITTEE ON CULTURAL AFFAIRS, BUT FURTHER INTER-AGENCY UNDERSTANDINGS MUST BE WORKED OUT. END FYI.

(G) DEFENSE/SECURITY AFFAIRS: YOU SHOULD MERELY OFFER TO ESTABLISH SUCH A COMMITTEE AND SOUND OUT IRANIAN WISHES. INGERSOLL

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 27 JUL 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** COMMITTEES, INTERGOVERNMENTAL COOPERATION, MEETING AGENDA  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 NOV 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE262847  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** NEA/BLC:M. DRAPER:MP  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D740345-0656  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19741186/abbrzaeb.tel  
**Line Count:** 251  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 20 AUG 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <20 AUG 2002 by izenbei0>; APPROVED <17 MAR 2003 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> gwr 971107  
**Subject:** US-IRAN JOINT COMMISSION: ORGANIZATIONAL APPROACH  
**TAGS:** EGEN, PFOR, IR, US, EGEN, PFOR  
**To:** TEHRAN  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005